

114TH CONGRESS }      HOUSE OF REPRESENTATIVES    {      REPORT  
    *1st Session*    114–103

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TO DIRECT THE ADMINISTRATOR OF GENERAL SERVICES, ON BEHALF OF THE ARCHIVIST OF THE UNITED STATES, TO CONVEY CERTAIN FEDERAL PROPERTY LOCATED IN THE STATE OF ALASKA TO THE MUNICIPALITY OF ANCHORAGE, ALASKA

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MAY 8, 2015.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. SHUSTER, from the Committee on Transportation and Infrastructure, submitted the following

## R E P O R T

[To accompany H.R. 336]

[Including cost estimate of the Congressional Budget Office]

The Committee on Transportation and Infrastructure, to whom was referred the bill (H.R. 336) to direct the Administrator of General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

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#### PURPOSE OF LEGISLATION

H.R. 336 directs the Administrator of General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska.

#### BACKGROUND AND NEED FOR LEGISLATION

H.R. 336 authorizes the General Services Administration (GSA) to transfer ownership of nine acres of land located at 400 East Fortieth Street in Anchorage, Alaska that are administered by the National Archives and Records Administration to the City of Anchorage for fair market value. The National Archives has no need for the property. Sale of this property would be consistent with the National Archives' efforts to reduce its space footprint and associated costs.

#### HEARINGS

No hearings were held on H.R. 336.

#### LEGISLATIVE HISTORY AND CONSIDERATION

On January 13, 2015, Representative Don Young (R-AK) introduced H.R. 336, a bill to direct the Administrator of General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska.

On April 15, 2015, the Committee on Transportation and Infrastructure met in open session. The Committee ordered the bill reported favorably to the House by voice vote with a quorum present.

#### COMMITTEE VOTES

Clause 3(b) of rule XIII of the Rules of the House of Representatives requires each committee report to include the total number of votes cast for and against on each record vote on a motion to report and on any amendment offered to the measure or matter, and the names of those members voting for and against. There were no record votes taken in connection with consideration of H.R. 336.

#### COMMITTEE OVERSIGHT FINDINGS

With respect to the requirements of clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee's oversight findings and recommendations are reflected in this report.

#### NEW BUDGET AUTHORITY AND TAX EXPENDITURES

Clause 3(c)(2) of rule XIII of the Rules of the House of Representatives does not apply where a cost estimate and comparison prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974 has been timely submitted prior to the filing of the report and is included in the report. Such a cost estimate is included in this report.

#### CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

With respect to the requirement of clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 402 of the

Congressional Budget Act of 1974, the Committee has received the enclosed cost estimate for H.R. 336 from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, April 23, 2015.*

Hon. BILL SHUSTER,  
*Chairman, Committee on Transportation and Infrastructure,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 336, a bill to direct the Administrator of the General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Matthew Pickford.

Sincerely,

KEITH HALL,  
*Director.*

Enclosure.

*H.R. 336—A bill to direct the Administrator of the General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska*

H.R. 336 would authorize the General Services Administration (GSA), on behalf of the National Archives and Records Administration (NARA) to sell certain property in Anchorage, Alaska, for its fair market value. Based on information from NARA and GSA, CBO expects that the property will be sold under current law at some point over the next ten years because the agency has closed its operating facilities in Alaska. Thus, CBO estimates that enacting this legislation would have no significant effect on the federal budget. The federal government acquired this undeveloped property in 2005 for \$3.5 million.

The legislation could accelerate the process of selling the property and the collection of sale proceeds (which are recorded in the budget as offsetting receipts, certain collections that are treated as offsets to direct spending). Therefore, pay-as-you-go procedures apply. However, CBO estimates the effect on offsetting receipts over the 2015–2025 period would be negligible. Enacting the bill would not affect revenues.

H.R. 336 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would benefit the municipality of Anchorage, Alaska. Any costs to the municipality resulting from the land conveyance would be incurred voluntarily.

The CBO staff contact for this estimate is Matthew Pickford. The estimate was approved by Theresa Gullo, Assistant Director for Budget Analysis.

#### PERFORMANCE GOALS AND OBJECTIVES

With respect to the requirement of clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the performance goal

and objective of this legislation is to direct the Administrator of General Services, on behalf of the Archivist of the United States, to convey certain Federal property located in the State of Alaska to the Municipality of Anchorage, Alaska.

#### ADVISORY OF EARMARKS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, the Committee is required to include a list of congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives. No provision in the bill includes an earmark, limited tax benefit, or limited tariff benefit under clause 9(e), 9(f), or 9(g) of rule XXI.

#### DUPLICATION OF FEDERAL PROGRAMS

Pursuant to section 3(g) of H. Res. 5, 114th Cong. (2015), the Committee finds that no provision of H.R. 336 establishes or reauthorizes a program of the federal government known to be duplicative of another federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

#### DISCLOSURE OF DIRECTED RULE MAKINGS

Pursuant to section 3(i) of H. Res. 5, 114th Cong. (2015), the Committee finds that enacting H.R. 336 does not direct the completion of a specific rule making within the meaning of section 551 of title 5, United States Code.

#### FEDERAL MANDATE STATEMENT

The Committee adopts as its own the estimate of federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the Unfunded Mandates Reform Act (Public Law 104–4).

#### PREEMPTION CLARIFICATION

Section 423 of the Congressional Budget Act of 1974 requires the report of any Committee on a bill or joint resolution to include a statement on the extent to which the bill or joint resolution is intended to preempt state, local, or tribal law. The Committee states that H.R. 336 does not preempt any state, local, or tribal law.

#### ADVISORY COMMITTEE STATEMENT

No advisory committees within the meaning of section 5(b) of the Federal Advisory Committee Act are created by this legislation.

#### APPLICABILITY OF LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act (Public Law 104–1).

## SECTION-BY-SECTION ANALYSIS OF LEGISLATION

*Section 1. Real property conveyance.*

Section 1(a) directs the Administrator of General Services, on behalf of the Archivist of the United States, to convey to the city of Anchorage by quitclaim deed all right, title, and interest of the United States in the property described in subsection (b).

Section 1(b) describes the property to be conveyed as nine acres, including improvements located at 400 East Fortieth Street in Anchorage and requires the city to pay for a survey to determine the exact acreage and legal description and the survey must be satisfactory to the Archivist.

Section 1(c) requires the city to pay the Archivist an amount not less than the fair market value based on an appraisal of highest and best use paid for by the city and approved by the Archivist. This subsection also authorizes the Archivist to allow the city of Anchorage to enter the property for pre-construction and construction activities and allows the Archivist to require additional terms and conditions on the conveyance as the Archivist considers appropriate to protect the interests of the United States.

Section 1(d) defines the "City" as the "Municipality of Anchorage, Alaska".

## CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

H.R. 336 makes no changes in existing law.

